

Report of Sustainable Energy and Air Quality Team

Report to Director of City Development

Date: 20th February 2019

Subject: Leeds Clean Air Zone Camera Network and Reporting Systems – Authority to Spend

Are specific electoral wards affected? If relevant, name(s) of ward(s): All	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input checked="" type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, access to information procedure rule number: Appendix number:	<input checked="" type="checkbox"/> Yes	<input checked="" type="checkbox"/> No

Summary of main issues

- Leeds City Council are under instruction to formulate a plan to achieve compliance with air quality standards in the shortest possible timescales. Following an extensive public consultation process, proposals for implementing a charging CAZ were approved at the council's Executive Board in October 2018.
- A competitive procurement to appoint an organisation to design, build, operate and maintain an ANPR camera network to enforce the council's Clean Air Zone (CAZ) has been concluded.
- Once awarded, the outcome will be the award of a D&B contract to install the camera network prior to the commencement of the CAZ go-live on the 6th January 2020. A 3 year O&M contract will commence on completion of the construction of the network, which will include the option to be extended through 7 separate 1 year extensions.
- The Director of City Development was delegated authority to spend for required infrastructure to implement the CAZ within June 26th 2018 Executive Board report as detailed below. Executive Board confirmed:
 - (d) That the necessary authority be delegated to the Director of City Development in order to enable the Director to procure

for the required infrastructure, with the necessary 'authority to spend' also being provided to the Director, once funding from government has been secured;

- The Director of City Development is now required to provide authority to spend for required infrastructure to implement the CAZ
- This decision is to be taken using the 'general exemption provisions' laid out in the Constitution. Any delay to this decision to spend will result in the council being unable to meet the deadlines laid out in the Grant Agreement from Government, which ultimately will mean the Leeds Clean Air Charging Zone is delayed and we will be in breach of the Ministerial Direction to deliver a CAZ in January 2020.

Recommendations

1. The Director of City Development is asked to:

- note the content of this report, and
- provide authority to spend £5,101,846.91 against the contracts awarded to Siemens Mobility Ltd for the design, build, operation and maintenance of an ANPR camera network and supporting ICT infrastructure that will be used to enforce the CAZ.

1 Purpose of this report

1.1 This report has been produced to gain authority to spend from the Director of City Development against Clean Air Zone infrastructure.

2 Background information

2.1 In December 2015 DEFRA published their updated air quality action plan that modelled Leeds to not be compliant with nitrogen dioxide levels by 2020, in line with EU air quality targets. As a result, Leeds City Council was instructed to formulate a Clean Air Zone to be implemented in the shortest possible timescales.

2.2 Following an extensive public consultation process, proposals for implementing a charging CAZ were approved at the council's Executive Board in June 2018. A Class B Clean Air Zone was proposed, effectively introducing a charge for any buses, coaches, HGVs and taxi and private hire vehicles that operate within the CAZ boundary, and which do not meet pre-determined emission standards.

2.3 A competitive procurement exercise has been undertaken using the existing Crown Commercial Service framework agreement – 'Traffic Management Technology 2'. The framework agreement is fully mandated for use across central government and is also available to all wider public sector organisation.

2.4 The procurement has concluded and the Council are in a position to award two contracts to Siemens Mobility Limited:

- for the design and build of an ANPR camera network and associated systems
- for the operation and maintenance of an ANPR camera network and associated systems

2.5 This will enable the Council to enforce the CAZ by providing the necessary infrastructure to capture non-compliant vehicles and provide a disincentive to these vehicles entering Leeds.

2.6 Approval to contract award has been granted within a separate Delegated Decision Notice (DDN) D48424.

2.7 Approval to inject capital has been provided by Director of Resources & Housing within DDN D48422.

3 Main issues

3.1 Authority to spend is required against the contracts to be awarded to Siemens Mobility Limited for the design, build, operation and maintenance of the ANPR network and systems to enforce the CAZ.

3.2 The Director of City Development was delegated authority to spend for required infrastructure to implement the CAZ within June 26th 2018 Executive Board report as detailed below. Executive Board confirmed:

(d) That the necessary authority be delegated to the Director of City Development in order to enable the Director to procure for the required infrastructure, with the necessary 'authority to spend' also being provided to the Director, once funding from government has been secured;

3.3 The procurement to appoint a contractor to deliver the camera network and back office systems was carried out via using a Crown Commercial Services Framework during business case development. We have announced our Preferred Bidder and Contract Award (at the time of writing) is imminent. All capital expenditure related to this work will take place during the 19/20 financial year.

4 Corporate considerations

4.1 Consultation and engagement

4.1.1 Executive Board granted delegated authority to spend for CAZ infrastructure to the Director of City Development in June 2018

4.2 Equality and diversity / cohesion and integration

4.2.1 An equality impact assessment for the council's Air Quality Proposal was carried out as part of the submission to Executive Board In June 2018. This was updated as part of the report submitted to Executive Board in October 2018.

4.3 Council policies and best council plan

4.3.1 The contract being awarded allows the council to deliver an enforceable CAZ to improve the air quality within the city. The importance of air quality as an issue is reflected in the Council's vision under our Best Council Plan.

4.3.2 Our vision is for Leeds to be a healthy city in which to live, work and visit and we are working with partners to reduce emissions which will bring about health and wellbeing benefits including reducing premature deaths, improving health, promoting physical activity and reducing obesity levels. We are raising general health and environmental standards across the city through the promotion of walking and cycling.

4.4 Resources and value for money

4.4.1 The resources required to deliver the Clean Air Zone work are fully funded by Government as described in the paragraphs above.

4.4.2 Procurement has taken place to secure best value for the ANPR Camera network. There is a contingency fund set aside in the event of any additional costs identified during detailed design.

4.5 Legal Implications, access to information and call In

4.5.1 This decision is to be taken using the 'general exemption provisions' laid out in the Constitution. Any delay to this approval of authority to spend will result in the council being unable to meet the deadlines laid out in the Grant Agreement from Government, which ultimately will mean the Leeds Clean Air Charging Zone is delayed and we will be in breach of the Ministerial Direction to deliver a CAZ in January 2020.

4.5.2 This decision will be exempt from call-in for the above reason.

4.6 Risk management

4.6.1 There are areas where there is a risk of overspend where contingency funds are allocated, in addition to the 'risk pot'. The rationale related to these amounts are contained within the Council's Clean Air Zone Financial Business Case – this is a confidential document.

5 Conclusions

5.1 The preparation work to implement the CAZ has been the subject of activity for many months. The provision of authority to spend allows the Council to commence the installation of the ANPR camera network and systems to enforce the CAZ, ready for go-live on 6 January 2020.

6 Recommendations

6.1 The Director of City Development is asked to:

- note the content of this report, and
- provide authority to spend £5,101,846.91 against the contracts awarded to Siemens Mobility Ltd for the design, build, operation and maintenance of an ANPR camera network and supporting ICT infrastructure, that will be used to enforce the CAZ.

7 Background documents¹

7.1 None

¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.